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Attorneys for Petitioner A&B Irrigation District

### DEFORE THE DEPARTMENT OF WATER RESOURCES OF THE STATE OF IDAHO

IN THE MATTER OF THE PETITION FOR	)
DELIVERY CALL OF A&B IRRIGATION	) DOCKET NO. 37-03-11-1
DISTRICT FOR THE DELIVERY OF	)
GROUND WATER AND FOR THE	) RESPONSE TO IGWA'S AND
CREATION OF A GROUND WATER	) POCATELLO'S MOTION TO
MANAGEMENT AREA	) LIMIT IDWR WITNESSES AND
	) EXCLUDE ELMER MCDANIELS
	)
	)
	)

COMES NOW, A & B Irrigation District ("A&B" or "District"), by and through counsel of record, and hereby responds to *IGWA's and Pocatello's Motion to Limit Number of IDWR*Witnesses and to Exclude Witness McDaniel filed on November 7, 2008. For the reasons set

forth below, the motion should be denied.

#### RESPONSE

IGWA and Pocatello (hereinafter collectively referred to as "IGWA") seek to exclude IDWR witnesses that participated in preparation of the Director's January 29, 2008 Order on the basis that it would "aid in the efficient presentation of the parties case and will allow the hearing to be more reasonably concluded in the time allotted." *IGWA Motion* at 2. This reason does not justify excluding IDWR witnesses that A&B would call for purposes of its case. It is clear that the witnesses IDWR identified in March contributed to various parts of the Order, by way of written findings or reports for the Director. A&B contests various findings in the Order and should be allowed to cross-examine <u>any witness</u> that provided information that was relied upon by the Director, not just those that IGWA seeks to call.

Moreover, Rule 600 provides that "[e]vidence should be taken by the agency to assist the parties' development of a record, not excluded to frustrate that development." IDAPA 37.01.01.600. Based upon the IDWR witnesses' depositions, it is clear they have information that will assist in the development of a record for the hearing on the Director's Order. As such, A&B has a right to call those witnesses for examination.

A&B agrees with IGWA that witnesses Tim Luke, Sean Vincent, and Allan Wylie should provide testimony at the hearing. A&B would also call Dale Ralston and Tony Morse. A&B would not seek to call Neal Farmer, Bill Kramber, or Rick Raymondi, however if another party requested to have those witnesses testify they should be provided that opportunity.

With respect to IGWA's motion to exclude A&B's former manager Elmer McDaniels, it is clear that IGWA is seeking to prevent a key witness from testifying in this case to assist in the

development of the record. A&B's counsel did not learn of Mr. McDaniels' current whereabouts until October 2008. At the October 22, 2008 hearing A&B's counsel informed the Hearing Officer and the parties that it was discovered that Mr. McDaniels was working for an irrigation district in Bend, Oregon and stated A&B's intent to call him as a rebuttal witness. A&B's counsel, after learning that the information was apparently not provided to IGWA's counsel based upon the assertions in IGWA's motion, provided Mr. McDaniels' contact information to the parties on November 9, 2008. *See* Exhibit A. There was no intent to conceal Mr. McDaniels' information (which was readily available in the public domain), and IGWA never requested it after the October 22<sup>nd</sup> hearing, including not at any of the witness depositions taken on October 27<sup>th</sup>, 28<sup>th</sup>, and 29<sup>th</sup> at A&B's offices in Rupert, Idaho.

To the extent the Hearing Officer considers "pre-decree" information in this case, which was relied upon by the Director in his Order, it is clear that Mr. McDaniels can provide testimony to assist the Hearing Officer in the development of a record. This is particularly important where the Director relied upon the Reclamation 1985 extensions land study (which references a 1984 letter from Mr. McDaniels):

However, page 43 of USBR's 1985 Hydrology Appendix to the North Side Pumping Division Extension report indicates as follows: "In a letter to the Bureau of Reclamation dated May 24, 1984, the district states that they cannot support a peak net farm delivery rate in excess of 0.357 inches per day [0.75 miner's inch], which is the rate at which the current project is designed and operate." In other words, 0.75 miner's inch represents the maximum rate of delivery, not the minimum as represented in the Motion to Proceed.

*Se Order* at 15, ¶ 63.

IDWR staff, and ultimately the Director, erroneously relied upon this study, and the reference to Mr. McDaniels' letter to claim that A&B could only physically deliver 0.75 miner's

inch per acre across the project. It is important to hear testimony from Mr. McDaniels to clarify IDWR's misinterpretation of his prior letter to Reclamation in 1984. Stated another way, incorrect assumptions about Mr. McDaniels' letter should not be allowed to go unexplained, particularly when he is available to testify and can be examined by all parties at the hearing.

The record should be fully developed on this issue particularly when IDWR's findings rely upon the 1985 Reclamation study and its reference to Mr. McDaniels' 1984 letter to make a finding about A&B's project delivery capacity that is not supported by the facts. Finally, in questioning A&B's expert John Koreny at his deposition, IGWA's counsel introduced the letter as an exhibit (Ex. 86) and further relied upon it in relation to the 1985 Reclamation extension lands study. See Exhibit B (Koreny Depo. Tr. p. 208-211).

Clearly, the author of the letter, Mr. McDaniels, should be allowed to testify to provide evidence and correct misinterpretations made by the Director which were ultimately relied upon to deny A&B's call. Accordingly, IGWA's motion should be denied.

DATED this /3 day of November, 2008.

BARKER ROSHOLT & SIMPSON LLP

Attorney at Law

Attorneys for A&B Irrigation District

John K. Simpson Travis L. Thompson Paul L. Arrington

#### **CERTIFICATE OF MAILING**

I hereby certify that on this \_\_\_\_\_\_\_day of November, 2008, the above and foregoing, was sent to the following by U.S. Mail proper postage prepaid and by email for those with listed email addresses:

Hon. Gerald F. Schroeder c/o Victoria Wigle IDWR P.O. Box 83720 Boise, ID 83720 victoria.wigle@idwr.idaho.gov fcjschroeder@gmail.com	Randall C. Budge Candice M. McHugh Racine Olson PO Box 1391 201 E Center Street Pocatello ID 83204-1391 rcb@racinelaw.net cmm@racinelaw.net	Sarah A. Klahn White & Jankowski LLP 511 Sixteenth Street, Suite 500 Denver, CO 80202 sarahk@white-jankowski.com
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Travis L. Thompson

## Exhibit A

#### **Travis Thompson**

From: Travis Thompson

Sent: Sunday, November 09, 2008 4:46 PM

To: Becky J. Harvey; dave.tuthill@idwr.idaho.gov; phil.rassier@idwr.idaho.gov; Bromley, Chris; John

Simpson; Paul Arrington; rdl@idlawfirm.com; Hearing Officer Schroeder

Cc: Sarah Klahn; Randy Budge; Candice M. McHugh; Scott Smith

Subject: RE: A & B pleadings

Sarah, Candice

Elmer McDaniels is the manager of Tumalo Irrr. Dist. in Bend, Oregon. I referenced that we found out he was a manager of an irrigation district in Bend, Oregon at the Oct. 22 hearing. The contact information for the district is as follows:

64697 Cook Ave. Bend, Oregon 97701 Phone: (541) 382-3053

Although I don't have this information here at home, I did find it on the internet by simply conducting a search using Mr. McDaniels' name. I thought we had sent you the contact information following the hearing, so I was surprised by your filing on Friday. I further assumed you had the information since you never asked for it at any time after the Oct. 22 hearing. We'll respond to your motion but I wanted to be sure you had Mr. McDaniels' information since it is clear you were unable to locate him on your own.

Thanks,

Travis

**From:** Becky J. Harvey [mailto:bjh@racinelaw.net]

**Sent:** Fri 11/7/2008 3:32 PM

To: dave.tuthill@idwr.idaho.gov; phil.rassier@idwr.idaho.gov; Bromley, Chris; John Simpson; Travis Thompson;

Paul Arrington; rdl@idlawfirm.com; Hearing Officer Schroeder Cc: Sarah Klahn; Randy Budge; Candice M. McHugh; Scott Smith

Subject: A & B pleadings

Attached please find IGWA and Pocatello's Motion to Limit Number of IDWR Witnesses and to Exclude Witness McDaniel and IGWA's Request for Clarification of Order Regarding Discovery Motions and Order Amending Schedule regarding the A & B Delivery call case.

#### Becky Harvey Paralegal

Racine, Olson, Nye, Budge & Bailey Chartered 101 South Capitol Boulevard, Suite 208 Boise, ID 83702

Phone: 208-395-0011 bjh@racinelaw.net

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# Attachment B

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23 ///

24 ///

25 ///

511 Sixteenth Street, Suite 500

Denver, Colorado 80202

22

23

24

- was prepared before the Bureau withdrew from this 2 case?
- 3 A. I have.

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- 4 O. Pardon?
  - A. I have.
  - O. And tell me what you know about it.
- 7 A. If you ask me specific questions, I
- 8 can -- it was a long time ago, almost six months 9 ago by now.
- O. Does it relate to the history of A & B 10 11 construction, well construction? I don't want to 12 play 20 questions. What's the area of --
- A. It deals with well construction, 13 adequacy of well construction.
- 15 Q. At the time of the beginning of the
- 16 A & B project or currently?
- A. I can't remember about -- if it has --17 18 deals with historic -- I think it deals with
- 19 current.
- 20 Q. Does she have any information in that report about pump capacity -- current pump
- capacities or -- let's leave it there.
- 23 A. I don't think so.
- 24 Q. How about irrigation requirements?
- 25 A. Ldon't think so.

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- 1 Q. Anything on the crop --
- 2 A. I don't think so.
- 3 Q. -- requirement side?
- 4 Have you reviewed the surrebuttal that
- 5 Mr. Sullivan disclosed?
- 6 A. No.

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- Q. You were on vacation, weren't you?
- 8 A. I was busy, and it's my understanding
- that that's not a -- there's some dispute about 10 whether that will be admitted or not. So I
- 11 didn't.
  - Q. Are you preparing any surrebuttal?
    - A. I don't know.
- 14 Q. This is from the pile of stuff that we talked -- that you handed us this morning that you 16 brought along with you that was in response to the 17 notice and subpoena. And this is a map.
- 18 And I just have never seen it before, 19 and I wonder if you could tell me what it is and where it came from?
- 21 A. Sure. Just give me a minute so I can 22 give you a complete explanation.
  - O. Sure.
- A. So I asked Mr. Temple for a list of 25 wells and the location of wells that have been

- abandoned or deepened or replaced. And he gave me this map that you showed me that I brought today.
  - And we talked about it quite a bit.
- He made a number of revisions. And then that became figure 3-32 in our report.
  - O. It looks old.
  - Is it?

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- 8 A. Well, the base map is old, but the 9 checks and notations on it are current.
- 10 O. Okay. So by looking at figure 3-32, 11 we already have at least the base map of this old 12 map that you produced today?
  - A. Yes.
  - Q. Okay.
- 15 A. And this is probably outdated because 16 there's been a number of changes since then that 17 are shown on figure 3-32.
- 18 Q. Okay. Thank you. You can have that 19 back.
- 20 Do you remember which exhibit is the 21 1984 letter?
- 22 THE COURT REPORTER: From today?
- 23 MS. KLAHN: Uh-huh.
- 24 THE COURT REPORTER: It's right here. 25
  - Q. (BY MS. KLAHN): Okay. This morning

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- 1 we talked about Exhibit 86, which was this 1984 2 letter.
- And you told me that you thought it was confusing, I think -- is that right? -- the intention of the manager.
  - A. I think I said I didn't understand it.
- 7 Q. Okay. I'm going to show you page 43 of the 1985 Hydrology Appendix. And this is a thing I've tabbed, but your notes, I believe, are in here and your highlighting.
  - Would you read that paragraph, please?
- 12 A. "Peak farm delivery rate of .434 inch 13 per day was estimated during the course of this 14 study." 15

Keep going?

- Q. Yeah.
- A. "This rate is well within acceptable
- limits. However, the ABID views the development
- of the extension lands as a completion of the
- 20 original project. In the letter to the Bureau of 21 Reclamation dated May 24th, 1984, the District
- 22 states that they cannot support a peak net farm
- 23 delivery in excess of .357 inch per day, which is
- 24 the rate at which the current project is designed
- 25 and operated. Therefore, a peak farm delivery of

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- 1 ...357 inch per day was adopted for use in this 2 study. This rate represents the capacity at the 3 turnouts. Additional capacity is required for conveyance losses in the laterals and canals."
- O. And the date of the letter we talked about this morning, Exhibit 86, is May 24th, 1984, 7 is it not?
  - A. That's what it says.
- O. And your notes in there actually 9 indicate that you've done the math to figure out that .434 inches per day are about the .19 miner's 11 12 inches, and .357 inches per day that was adopted by the Bureau is .75, is that true, that your notes indicate that on there?
- 15 I don't think those notes are correct. 16 Well, they may or they may not be. But I have the 17 right information in the report, in my expert 18 report. .3 -- 434 inch per day is .90 miner's 19 inch per acre.
- 20 Q. Okay. And .357, which was actually 21 the rate used by the Bureau in the 1985 Hydrology Appendix, do you have that in your report?
- 23 A. It says .75 miner's inch per acre.

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Q. Okay. Can I have your report back so 25 I can see what my next question is?

Page 210

1 And again, on page 64 of the 1985 2 Hydrology Appendix is a paragraph that starts "The 3 existing project." I'd just like you to read that and confirm that according to this paragraph the Bureau believes that the project was designed to deliver .75.

A. "The Existing project was designed and constructed on a peak farm delivery of .357 inches per day, which compares with the SCS data. In the 10 letter from the A & B Irrigation District to Bureau of Reclamation dated May 1984, the District views development of the extension lands as completion of the original project and recommends a peak farm delivery no greater than .357 inch per day."

Do you want me the read the whole thing?

- Q. No. That's it. Thank you.
- A. That statistic is quoted incorrectly.
- Q. What statistic is quoted?
- 21 A. We talked about this morning the design is actually .77 to .78 at the turnout, and 23 it's .82 at the pump.
- 24 Q. And all I'm asking you is whether it's 25 true that the Bureau's 1985 hydrology report (208) 345-9611

- 1 relies on .357, which your report indicates is .75 2 miner's inches; is that right?
- 3 A. It incorrectly does that. That's not the actual design rate.
- 5 Q. All right. On page 27 you have some 6 highlighting and a note. And again, this is from the 1985 hydrology report, your copy that was provided to us this morning.

Would you just read the highlighting and the note?

A. Yeah. It says, "Present net pumping is estimated about 1.4 million acre-feet per year and recharge estimated about 8 million acre-feet per year. Thus, the aquifer can accommodate a substantial increase in ground water pumping without showing alarming declines."

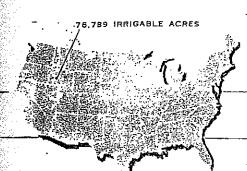
My note says, "Shows they don't understand that aquifer could be overappropriated."

- 20 Q. In your mind, at what point is an 21 aquifer overappropriated?
- 22 A. When it can't sustain and meet the demands, all the demands on it. And the fact that 24 they compare present net pumping and a recharge 25 amount shows that they don't understand aquifer

Page 212

- 1 hydraulics.
- 2 Q. Was the ESPA overappropriated in 1992?
  - A. Probably.
- 4 Q. Was it overappropriated in 1980?
- 5 A. I don't know.
  - Q. What would you have to do to know?
- 7 A. Run a demand-supply calculation.
  - O. Demand-supply --
- 9 A. Calculation. Look at all the demands 10 on the aguifer and the ability of the aguifer to 11 meet the demand.
  - O. Is that data available?
- 13 A. Sure.
- 14 Q. How about pump-capacity data, is that 15 available?
  - A. That's a different subject.
  - O. I understand that.
  - Is that available too?
- 19 A. A & B's pump-capacity data? 20
- Q. Everybody in the aquifer's 21 pump-capacity data.
- 22 MR. THOMPSON: If you can get it from
- 23 Randy, I'll take it. 24 THE WITNESS: I don't know. I believe it

25 is.



#### A & Es Irrigation District

P. O. BOX 575

RUPERT, IDAHO 83350

DIAL 436-3152

May 24, 1984

Finding

Mr. Larry Vinsonhaler Regional Planning Officer Bureau of Reclamation Box 043, 550 West Fort St. Boise, ID 83724

Dear Mr. Vinsonhaler:

This is in response to your request for our comments on the 0.75 miner's inch per acre design peaking criteria being proposed for the new Extension

A & B Irrigation District began operation in 1960, and all existing project lands were developed under gravity irrigation and were in production by 1963. The design criteria for these lands was set at 0.75 miner's inch per acre (1 cubic foot per second per 65 acres) delivered to the farm unit. There is general concern amoung A & B irrigators that for gravity irrigation this flow is inadequate or "tight" during the peak demand period, although there has been no noticeable restriction in crop yields.

With regard to the design criteria for the new lands and considering sprinkler irrigation rather than gravity, we would support the 0.75 rate even though on farm efficiencies will be considerably higher with sprinkler. Our experience with sprinkler irrigated land is that the 0.75 rate is adequate. About 30 percent of our lands are now sprinkled. We would not advocate establishing either a lower or a higher rate that the presently our project. From the standpoint of the Extension lands as merely completing it would be preferable to keep the same design criteria on the new lands which are intermingled with existing project lands.

Sincerely yours,

Elmer G. McDaniels Manager

Ma

EGM: dw

Date 9/27/08
Name Woren
M&M Court Reporting